



44TH ORDINARY SESSION OF THE PAPU ADMINISTRATIVE COUNCIL (AC)

24th March 2026, Kampala, Uganda

POLICY AND REGULATION COMMITTEE (PRC)

PAPU/AC/XLIV/2026 - Doc No.10 & Annexes

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REPORT OF THE POLICY AND REGULATION COMMITTEE

Agenda item No. 13

1. Subject Report of the Policy and Regulation Committee (PRC)	2. References/paragraphs <ul style="list-style-type: none">• Working documents;• Recommendations of the Policy and Regulation Committee (PRC).
3. Decision expected <ul style="list-style-type: none">i) Consider and adopt the report;ii) Make any relevant comments and/or proposals;iii) Consider and adopt the PRC's Draft Decisions, Recommendations and Resolutions.	

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I. INTRODUCTION

The Policy and Regulation Committee (PRC) held its sixth meeting for the 2021/2022–2025/2026 cycle on 16th, 18th and 19th March 2026 in Kampala, Uganda. The deliberations were chaired by the Republic of Kenya, represented by Mr Chrispine Ogongo.

In attendance were the following Member States: **Algeria, Cameroon, Chad, Côte d’Ivoire, Democratic Republic of the Congo, Egypt, Eswatini, Gabon, Gambia, Ghana, Kenya, Malawi, Namibia, Senegal, South Africa, Uganda, United Republic of Tanzania, Zambia and Zimbabwe.**

EACO participated as observers.

The detailed attendance list is attached as **Annex 1**.

II. OPENING REMARKS

The proceedings commenced with opening remarks by the PRC Chairperson, followed by those of the PAPU Secretary General. These remarks were followed by a confirmation of the Bureau and adoption of the Draft Agenda. Thereafter, members proceeded to consider and discuss the substantive matters contained in the working documents.

III. CONFIRMATION OF THE PRC BUREAU

By way of reminder, the PRC’s current Bureau membership is as follows:

- ✓ Chairperson: **Kenya**;
- ✓ 1st Vice-Chairperson: **Senegal**;
- ✓ 2nd Vice-Chairperson: **Algeria**;
- ✓ Rapporteurs: **Malawi and Mali**;
- ✓ Secretary: **PAPU General Secretariat**.

On this item, the General Secretariat conducted a roll call of the Committee’s Bureau Member States.

Following the verification by the General Secretariat, it was confirmed that, apart from Mali, the other Bureau members were duly represented.

IV. ADOPTION OF AGENDA

The draft agenda, presented as Document **No. PAPU/ATC/PRC/06/2026-Doc No. 01**, was adopted by members with no amendment.

Following the adopted agenda, participants deliberated mainly on **13 working documents**, including the Draft Agenda. The substantive matters presented for consideration during this session were as follows:

- i) Report of Working Group on Regulation Development;
- ii) Report of the Policy and Legal Harmonization Working Group;
- iii) Implementation status of decisions, resolutions and recommendations adopted by the Administrative Council during the period 2021/2022–2025/2026;
- iv) Implementation Status of the Policy and Regulation Committee's Quadrennial Programme of Activities 2021/22-2025/26;
- v) Proposed amendments to the Acts of the Union and Rules of Procedure of the Conference and the Council introducing online meetings and voting;
- vi) Proposed amendments to the Acts of the Union, and the Rules of Procedure of the Conference and the Council;
- vii) Proposed amendments to the PAPU Staff Rules and Regulations and the Staff Pension Fund Rules;
- viii) Special Measures Applicable at PAPU on Suspension of Member States from the African Union;
- ix) Draft Programme of Legal, Policy and Regulation Activities for the Quadrennial Cycle 2026–2030;
- x) Proposed restructuring of the Policy and Regulation Committee;
- xi) Terms of Reference of the Ad Hoc Credentials Committee established for the 11th Ordinary Session of the Plenipotentiary Conference;
- xii) Proposed special measures for the recruitment of an English-to-French Translator/Interpreter.

The adopted agenda is attached as **Annex 2**.

V. SUBSTANTIVE DISCUSSIONS

The working documents on substantive matters were presented and discussed in line with the adopted agenda.

1. Report of the Regulation Development Working Group (WGRD)

The Republic of Côte d'Ivoire, Chair of the Working Group, represented by Mr. Théodore Douzo, presented the meeting report of the Regulation Development Working (WGRD) contained in Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 02 and Annexes**. It was noted in the report that the Working Group's fifth meeting was held online on 12th February 2026 from 09:00 am GMT.

In addition to the Working Group members in attendance, the following Member States participated in the proceedings: **Angola, Burkina Faso, Cameroon, Côte d'Ivoire, Democratic Republic of the Congo, Egypt, Gabon, Ghana, Kenya, Lesotho, Malawi, Mali, Mozambique, South Africa, Tanzania, Tunisia, Uganda and Zambia.**

The **UPU and South Sudan** attended as observers.

Furthermore, PRC members were advised that, during its fifth meeting, the Regulation Development Working Group considered, adopted and recommended submission of the following documents to the PRC:

- i) Implementation status of decisions, resolutions and recommendations on regulation matters for the period 2021/2022–2025/2026;
- ii) Implementation status of the Regulation Development Working Group's Programme of Activities 2021/22–2025/26;
- iii) Strategic issues relating to postal regulation for the Quadrennial Cycle 2026-2030.

Upon presentation of the Regulation Development Working Group's meeting report, the General Secretariat noted that the activities still in progress have been carried over into the detailed Programme of Activities for the Cycle 2026-2030 to be presented as Document **No. PAPU/AC/ATC/PRC/06/2026 - Doc No. 10 & Annexes**.

Following discussions, PRC members adopted the WGRD's report attached as **Annex 3**.

2. Report of the Policy and Legal Harmonization Working Group (WGPL)

The meeting report of the Policy and Legal Harmonization Working Group (WGPL) was presented as Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 03 and Annexes** by the Republic of Zimbabwe, Chair of the Working Group, represented by Kennedy Dewera. In the report it was noted that the Working Group held its fifth meeting online on 19th February 2026 from 9:00 am GMT.

In addition to the Working Group members in attendance, the following Member States also participated in the deliberations: **South Africa, Angola, Burkina Faso, Cameroon, Côte d'Ivoire, Egypt, Gabon, Ghana, Kenya, Lesotho, Malawi, Mali, Mozambique, Uganda, Democratic Republic of the Congo, Tanzania, Tunisia and Zambia.**

South Sudan attended as an observer.

In his presentation, the Chair of the Policy and Legal Harmonization Working Group informed the Policy and Regulation Committee that, during its fifth meeting, the Working Group examined, adopted and recommended submission of the following documents to the Policy and Regulation Committee:

- i) Implementation status of decisions, resolutions and recommendations on legal and policy matters for the period 2021/2022–2025/2026;
- ii) Implementation status of the Policy and Legal Harmonization Working Group's Programme of Activities 2021/22–2025/26;
- iii) Proposed amendments to the Acts of the Union and the Rules of Procedure of the Conference and the Council introducing online voting and meetings;
- iv) Proposed amendments to the Acts of the Union, and Rules of Procedure of the Conference and the Council;
- v) Proposed amendments to the PAPU Staff Rules and Regulations and Staff Pension Fund Rules;
- vi) Special Measures Applicable at PAPU following Suspension of Member States by the African Union;
- vii) Strategic issues relating to legal and policy matters for the cycle 2026-2030.

Upon presentation of the Policy and Legal Harmonization Working Group's meeting report, PRC members adopted the report.

The detailed meeting report is attached as **Annex 4**.

Following the presentation of reports by the Working Groups, the General Secretariat proceeded to present the detailed documents annexed to those meeting reports.

3. Implementation Status of Decisions, Resolutions and Recommendations adopted by the Administrative Council during the period 2021/22–2025/26

Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 04 and Annexes** containing the implementation status of decisions, resolutions and recommendations adopted by the Administrative Council during the period 2021/2022–2025/2026 was presented by the General Secretariat.

PRC members were informed that during the period under review, the Administrative Council adopted **16 legal instruments** in the form of decisions, resolutions and recommendations relating to legal issues, postal regulation and policy matters.

The General Secretariat further informed PRC members that, out of the **16 legal instruments**, **11 had been fully implemented**, representing an implementation rate of **69%**, while **five (05)** were still in progress.

Lastly, the Committee noted that the decisions, resolutions and recommendations still in progress included:

- i) Draft documents to be presented to the 44th Ordinary Session of the Council and then to the 11th Ordinary Session of the Plenipotentiary Conference; or
- ii) Activities contingent on adoption of the African Postal Guidelines.

However, the General Secretariat pointed out that the activities in progress and contingent on adoption of the African Postal Guidelines had been carried over into the Draft Quadrennial Programme of Activities 2026-2030.

Following the presentation, PRC members noted the Implementation Status of Decisions, Resolutions and Recommendations taken by the Administrative Council during the period 2021/22 to 2025/26.

Document **No. PAPU/AC/ATC/PRC/06/2026 - Doc No. 4 and Annexes** are attached as **Annex 5**.

4. Implementation Status of the Policy and Regulation Committee Programme of Activities 2021/22-2025/26

The Implementation Status of the Policy and Regulation Committee Programme of Activities 2021/22-2025/26 was presented as Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 05 and Annexes**.

It was noted in the presentation that the Programme of Activities contained **19 deliverables** and **69 activities**. An assessment of the Programme of Activities Implementation Status showed that out of a total of **69 planned activities**, **45** had been fully carried out, giving an implementation rate of **65%**. In contrast, **24 activities**, i.e. **35%**, are still in progress.

The General Secretariat further noted that the activities still in progress were mainly dependent on adoption of the African Postal Guidelines by the AU and holding of the 44th Ordinary Session of the Administrative Council and/or the 11th Ordinary Session of the Plenipotentiary Conference.

Upon consideration of the Programme of Activities 2021-2026 Implementation Status PRC members sought to understand why some activities are still in progress, whereas the cycle is approaching its conclusion.

The General Secretariat pointed out that those activities had been initiated during the current Cycle and will be carried over into the next quadrennial cycle.

Following discussions, PRC members noted the Implementation Status of the Programme of Activities 2021/22-2025/26.

Document **No. PAPU/AC/ATC/PRC/06/2026 - Doc No.05 and Annexes** is attached as **Annex 6**.

5. Proposed Amendments to the Acts of the Union and Rules of Procedure of the Plenipotentiary Conference and the Administrative Council Introducing Online Meetings and Voting

The PAPU General Secretariat presented document No. **PAPU/AC/ATC/PRC/06/2026-Doc No. 06 and Annexes** containing proposed amendments to the Acts of the Union, and the Rules of Procedure of the Conference and the Administrative Council introducing of online meetings and voting.

The main objective of this document is to implement **Resolution No. 05/PAPU/AC/XLI/2023** on the submission of a draft decision amending the Acts of the Union, as adopted by the Administrative Council during its 43rd Ordinary Session.

In this regard, the proposed amendments to the Acts of the Union and the Rules of Procedure of the Conference and the Council mainly entailed amending the relevant existing provisions and introducing new provisions defining terms related to the introduction of online meetings and voting, as well as remote participation and representation.

Following the presentation, PRC members made changes to the definition of “Hybrid Meeting”, “Physical or in-person vote” via the following comments:

- i) Complete the definition of “Online meeting” by adding “... all representatives of the Member States participating in the meeting;

- ii) Add the term “secure” to the definition of “Online voting, as follows: “...through the secure electronic voting system...”
- iii) Amend the provisions of the PAPU Acts and the Rules of Procedure of the Conference and the Council on seating arrangements in order to specify “in accordance with the official language of the host country of the meeting”. ...
- iv) Introduce a definition of the term “electronic voting”.
- v) Set a submission deadline for Member States to give proxy to another Member State, in the proposed amendment to Article 32 (2) of the Detailed Regulations of the PAPU Convention.
- vi) Set a deadline for giving notice of remote participation to the General Secretariat in the proposed amendment to Article 32 (1) of the Detailed Regulations of the PAPU Convention.

Following discussions, the proposed amendments to the Acts and the Rules of Procedure of the Conference and the Council introducing online voting and meetings were adopted by PRC members, who further recommended their submission to the Council for consideration.

Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 06 and Annexes** are attached as **Annex 7**.

6. Proposed Amendments to the PAPU Acts and Rules of Procedure of the Plenipotentiary Conference and the Administrative Council

The proposed amendments to the PAPU Acts and Rules of Procedure of the Conference and Council were presented as Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 07 and Annexes**.

In its presentation, the General Secretariat clarified that, unlike the proposed amendments referred to above, these proposals are intended to address shortcomings and inconsistencies identified during the review of the Union’s legal instruments.

Accordingly, the proposed amendments cover:

- i) The Union’s working languages;
- ii) Eligibility for re-election of members to the Administrative Council;
- iii) Introduction of a procedure for the election of Member States to the Administrative Council;
- iv) Introduction of the right of representation;
- v) Election of Bureaus of the Conference and the Council;

- vi) Organs of the Union;
- vii) Rights and Obligations of members of the Union;
- viii) Procedure for accession to the PAPU Convention;
- ix) Venue of meetings of the Union.

Upon presentation of the proposed amendments, PRC members made the following comments:

- i. Clarify, in the proposed amendment to Article 8 (2) of the Convention entitled “*Official and Working Languages of the Union*”, that it refers to *African official languages*, and also define the term “*African official languages*”;
- ii. Amend Article 7(3) of the Detailed Regulations of the Convention entitled “*Re-election of members of the Council*” as follows: “Member States elected to the Council shall be eligible for re-election to the Council for two (2) consecutive terms;”
- iii. In Article 31(2) of the Detailed Regulations of the Convention, replace the wording “...may not ...” with “...shall not...”;
- iv. Supplement the proposed amendment to Article 31(3) of the Detailed Regulations of the Convention as follows: “In the event of a tie, the Chairperson of the deliberating body shall draw lots to determine the host country of the next session of that body.”

PRC members further took note of the following:

- i. Member States shall formally specify to the General Secretariat the entity (Ministry, Regulator or otherwise) responsible for the payment of mandatory annual financial contributions and shall periodically avail the General Secretariat with contact details (postal address, email and telephone numbers) of their designated focal persons;
- ii. Payment of mandatory annual financial contributions shall be deemed effective only when the corresponding amount has been duly received and reflected in the PAPU accounts;
- iii. The principle “*where possible, based on regional and linguistic balance*” is included in the legal instruments in order to offer flexibility when designating States, particularly to form bureaus of the Union’s organs in addition to the other eligibility requirements.

Following discussions, PRC members adopted the proposed amendments to the Acts of the Union and the Rules of Procedure of the Conference and the Council and recommended same to the Administrative Council for consideration.

The detailed document is attached as **Annex 8**.

7. Proposed amendments to the PAPU Staff Rules and Regulations and Staff Pension Fund Rules

Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 08 and Annexes** on proposed amendments to the Staff Rules and Regulations and the Staff Pension Fund Rules was presented.

The main purpose of this document is to ensure that the PAPU Staff Rules and Regulations, and the Staff Pension Fund Rules conform with constantly evolving human resource management practices, so that they remain relevant, effective and compliant with the legal and organizational requirements of the Union.

This includes expressly providing for the possibility for staff members on probationary contracts, subject to the Secretary General's approval, to contribute to the Pension Fund on the same basis as staff members on fixed-term contracts, without any matching contribution from the Union.

Upon presentation of the working document, PRC members discussed and noted the proposed amendments to the PAPU Staff Rules and Regulations and the Staff Pension Fund Rules. These documents were then recommended to the Finance and Administrative Committee for further consideration.

The detailed proposed amendments to both legal instruments are attached as **Annex 9**.

8. Special Measures Applicable at PAPU following Suspension by the African Union

Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 09 and Annexes** on proposed measures applicable to Member States suspended by the African Union was presented.

The General Secretariat noted that the aim of this document is to implement the legal opinion of the African Union's Legal Counsel, recommending that the issue of the legal implications of the suspension of Member States from the African Union be presented to the Plenipotentiary Conference. Accordingly, while reconciling the principle of not lending legal recognition to governments of the affected Member States with protection of the interests of the ordinary citizens of those Member States, the Plenipotentiary Conference could make a determination on how PAPU should interact with the affected Member States.

In this regard, Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 09** and Annexes presents the following two (02) options:

- i) **Option 1:** Introduce specific measures applicable to Member States in order to fill the legal void in the Acts of the Union regarding the suspension of Member States by the African Union. These measures deal with loss of the right to:
 - a) ***Host sessions of the Plenipotentiary Conference;***
 - b) ***Be elected to the Plenipotentiary Conference Bureau;***
 - c) ***Nominate a candidate for the elective positions (Secretary General and Assistant Secretary General).***
- ii) **Option 2:** Take no measures against affected Member States on the following grounds:
 - a) The African Union's decision to suspend the affected Member States is purely political, whereas PAPU is an organization mainly entrusted with technical missions in the postal sector;
 - b) PAPU has a legal personality separate from that of the Union and enjoys administrative and financial autonomy;
 - c) The PAPU Acts contain no provision requiring the suspension of Member States suspended from the AU or the taking of measures against them;
 - d) Suspension of the affected Member States based on their suspension from the African Union or taking specific measures could compromise the proper functioning and finances of the Union, considering the already significant number of Member States suspended from the Union, which may further increase over the years in light of the current political and geopolitical context.

This is based on the results of benchmarking with sister organizations of the African Union, including the African Court and the African Telecommunications Union (ATU)

Following the presentation, PRC members recommended that the two options considered and recommended by the Policy and Legal Harmonisation Working Group be submitted to the Administrative Council, on the grounds that:

- i. The Policy and Regulation Committee is not a decision-making body;
- ii. PRC members have no official mandate to discuss and deliberate on the suspension of Member States by the African Union, as this remains a purely political matter.

The detailed document is attached as **Annex 10**.

9. Draft Programme of Legal, Policy and Regulation Activities Quadrennial Cycle 2026-2030

Prior to adoption of the African Postal Strategy 2026-2030 and its Quadrennial Programme of Activities, the General Secretariat presented Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 10 and Annexes** containing the Draft Programme of Legal, Policy and Regulation Activities.

It was indicated in the presentation that the General Secretariat identified **two** legal and policy goals and **five** postal regulation goals. These objectives were further broken down into specific actionable objectives and into operational activities that will contribute to achievement of the Union's mandate.

Following the presentation, PRC members raised questions on the actual incorporation of activities relating to the new governance function of the Policy and Regulation Committee.

The General Secretariat clarified that governance-related activities had indeed been taken into account under Objective 1 of Goal 1, further indicating that exercising the governance functions would lead to the development and review of documents and policies, which have also been incorporated into the Draft Quadrennial Programme of Activities 2026-2030.

Furthermore, the PAPU General Secretariat invited Member States to propose more activities to enrich the Draft Programme of Activities, particularly in the area of governance.

Following discussions, PRC members adopted the Draft Quadrennial Programme of Activities 2026-2030 and recommended its submission to the Administrative Council.

Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 10 and Annex** containing the details is attached as **Annex 11**.

10. Proposed restructuring of the Policy and Regulation Committee

Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 10bis and Annexes** on the proposed restructuring of the Policy and Regulation Committee was presented by the General Secretariat.

It was indicated in the presentation that, unlike the Plenipotentiary Conference, for which the financial status of Member States is verified prior to Ordinary Sessions by the Ad Hoc Credentials Committee, the Administrative Council currently has no formal mechanism of this nature.

Accordingly, the General Secretariat proposed to expressly include this task among the PRC's and to change its name to the "**Governance, Policy and Regulation Committee**", in order to reflect this new responsibility of verifying the financial status of Member States vis-à-vis the Union prior to each Ordinary Session of the Administrative Council.

Following the presentation, PRC members reframed the new responsibility as follows: "Verify the legal status and eligibility of Member States vis-à-vis PAPU." ...

Following discussions, PRC members adopted the new name and task for the Policy and Regulation Committee. PRC members therefore recommended submitting the proposed restructuring to the Administrative Council for consideration.

The document on the proposed restructuring of the Policy and Regulation Committee is attached as **Annex 12**.

11. Terms of Reference of the Ad hoc Credentials Committee

The General Secretariat presented Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 11 and Annexes** outlining the Terms of Reference of the Ad Hoc Credentials Committee.

In its presentation, the General Secretariat noted that the purpose of this document is to establish the Ad Hoc Committee responsible for verifying the financial status of Member States, their instruments of accreditation and candidatures for elective positions, , prior to the opening of the 11th Ordinary Session of the Conference and pursuant to Rule 3(a) of the Rules of Procedure of the Conference.

Overall, prior to the opening of the 11th Ordinary Session of the Plenipotentiary Conference, the following Member States are proposed to serve on the Ad Hoc Credentials Committee:

- i) Burundi;**
- ii) Tanzania;**
- iii) Egypt;**
- iv) Namibia; and**
- v) Benin.**

Following the presentation, PRC members raised the issue as to whether the Ad Hoc Credentials Committee deliberations are open to all PAPU Member States.

In response, the General Secretariat clarified that this is a restricted committee made up of representatives from the five geographical regions of PAPU. Consequently, meetings of the Credentials Committee's deliberations are restricted to its members only. However the committee's report is presented for open discussion at the Plenary of the Plenipotentiary Conference.

Following discussions, PRC members adopted the Terms of Reference of the Ad Hoc Credentials Committee and recommended their submission to the Administrative Council for approval.

The Terms of Reference of the Ad Hoc Credentials Committee are attached as **Annex 13**.

12. Proposed exceptional measures for the recruitment of an English-to-French Translator/Interpreter

The proposed exceptional measures for the recruitment of an English-to-French Translator/Interpreter were presented by the General Secretariat as Document **No. PAPU/AC/ATC/PRC/06/2026-Doc No. 12 and Annex**.

In order to address the challenges encountered in recruiting an English-to-French Translator/Interpreter, the General Secretariat has proposed exceptional measures to replace the current Translator/Interpreter who has reached the statutory retirement age since 1st May 2025.

The following exceptional measures are being proposed:

- i) Admit independent candidates not sponsored by a Member State;
- ii) Waive the requirement of being up to date with mandatory annual contributions;
- iii) Admit candidates aged between 50 and 52 years.

Following the presentation, PRC members made the following recommendations:

- i. Consider extending the contract of the interpreter/translator currently in office by way of a proposal to the Plenipotentiary Conference for consideration and decision-making;
- ii. Re-issue the notice of vacancy and ensure it is published on as many communication channels as possible.

The proposed exceptional measures for the recruitment of an English-to-French Translator/Interpreter are attached as **Annex 14**.

VI. RECOMMENDATIONS BY THE POLICY AND REGULATION COMMITTEE

Following discussions on the reports (documents and annexes) presented by the Working Groups, PRC members made the following recommendations to the Administrative Council:

- i) Approve the draft resolution on submission to the 11th Ordinary Session of the Plenipotentiary Conference of proposed amendments to the Acts of the Union and to the Rules of Procedure of the Conference;
- ii) Approve the proposed amendments to the Rules of Procedure of the Administrative Council, the Staff Rules and Regulations and the Staff Pension Fund Rules;
- iii) Consider and recommend to the Conference one of the two options or both proposed by Policy and Legal Harmonisation Working Group with regard to suspension of Member States by the African Union;
- iv) Approve and recommend to the Conference the Draft Quadrennial Programme of Legal, Policy and Regulation Activities 2026-2030;
- v) Approve and recommend to the Conference the proposed restructuring of the Policy and Regulation Committee;
- vi) Approve the Terms of Reference of the Ad Hoc Credentials Committee for the 11th Ordinary Session of the Plenipotentiary Conference;
- vii) Approve and recommend to the Conference that the contract of the translator/interpreter currently in office be extended pending the recruitment of a new officer.

The Draft Resolutions, Decisions and Recommendations of the Administrative Council are attached as **Annex 15**.

VII. DATE AND VENUE OF NEXT MEETING

PRC members were informed that this was the last meeting for the period 2021/2022–2025/2026 (Quadrennial Cycle and Transitional Period). Accordingly, the next meeting will be held during the Quadrennial Cycle 2026-2030, subject to a decision by the Conference on the recommendations of the Council on the proposed reformed Committee .

VIII. ANY OTHER BUSINESS

Under this agenda item, no issue was raised by the Policy and Regulation Committee members.

IX. CLOSING

The PAPU Secretary General and the Chairperson of the Policy and Regulation Committee took turns to deliver their closing remarks, expressing their appreciation and congratulations to members as well as to Member States participating as observers for their valuable contributions to the proceedings.

They also thanked PAPU staff members and the technical team, including interpreters and IT specialists, for their unwavering commitment and seamless facilitation of the deliberations. The PRC Chairperson adjourned the meeting at **XX:XX (GMT+3)**.

Chairperson
Kenya

Secretary
General Secretariat

ANNEX 15: DRAFT DECISIONS, RESOLUTIONS AND RECOMMENDATIONS

Draft Resolution No. ...PAPU/AC/XLIV/2026

On presentation to the 11th Ordinary Session of the PAPU Plenipotentiary Conference of a
Draft Decision to amend the Acts of the Union

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Article 30(3) of the PAPU Convention;

Further mindful of Articles 2(1) and 36(2) of the Detailed Regulations of the PAPU Convention;

Having regard to the Rules of Procedure of the Administrative Council;

Cognizant of the proposed amendments to the Acts of the Union relating to the introduction of online meetings and voting in sessions of the Union's bodies, the working languages of the Union, the functions of the Conference, the functions of the Secretary General, re-election of members of the Administrative Council, the introduction of a procedure for the election of Member States to the Administrative Council, the payment of mandatory annual contributions, the introduction of the right of representation, the organs of the Union, the rights and obligations of members of the Union, the procedure for accession to the PAPU Convention, and the venue of meetings of the Union's bodies;

Desirous of remedying the identified shortcomings and introducing online meetings and voting;

Acknowledging that these proposals actually relate to the Acts of the Union;

Persuaded that the proposed amendments are relevant and seek to remedy identified shortcomings in the Acts of the Union, as well as introduce online meetings and voting during sessions of the Union's bodies;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY APPROVES:

The submission to the 11th Ordinary Session of the Conference of a Draft Decision amending the Acts of the Union, as annexed to this Resolution.

INSTRUCTS:

The PAPU General Secretariat to present the proposed amendments to the 11th Ordinary Session of the Plenipotentiary Conference.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Resolution No. ...PAPU/AC/XLIII/2026

On submission to the 11th Ordinary Session of the PAPU Plenipotentiary Conference of a Draft Decision adopting proposed amendments to the Rules of Procedure of the Conference

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Article 30(3) of the PAPU Convention;

Further mindful of Articles 2(1) and 36(2) of the Detailed Regulations of the PAPU Convention;

Having regard to the Rules of Procedure of the Administrative Council;

Cognizant of the proposed amendments to the Rules of Procedure of the Conference, relating specifically to the introduction of online meetings and voting, election of the Conference Bureau, voting rights and voting procedures;

Desirous of remedying the identified shortcomings and introducing online meetings and voting;

Noting that these proposed amendments actually relate to the Rules of Procedure of the Plenipotentiary Conference;

Persuaded that these proposed amendments are relevant and seek to remedy identified shortcomings in the Rules of Procedure of the Conference and introduce online meetings and voting during Conference sessions;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY APPROVES:

The submission to the 11th Ordinary Session of the Conference of a Draft Decision adopting the proposed amendments to the Rules of Procedure of the Conference, as annexed to this Resolution.

INSTRUCTS:

The General Secretariat to present the proposed amendments to the 11th Ordinary Session of the Plenipotentiary Conference.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Resolution No. ...PAPU/AC/XLIII/2026

On Submission to the 11th Ordinary Session of the PAPU Plenipotentiary Conference of a Draft Decision Amending the PAPU Financial Regulations

The Administrative Council of the Pan African Postal Union (PAPU), Meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Article 30(3) of the PAPU Convention;

Further mindful of Articles 2(1) and 36(2) of the Detailed Regulations of the PAPU Convention;

Considering the provisions of the PAPU Financial Regulations;

Pursuant to the Rules of Procedure of the Administrative Council;

Cognizant of the proposed amendment to the PAPU Financial Regulations setting the deadline for payment of 50% of outstanding mandatory annual contributions;

Desirous of remedying the identified shortcoming relating to the payment deadline of 50% of outstanding mandatory annual contributions;

Noting that the proposed amendment actually relates to the PAPU Financial Regulations;

Persuaded that this proposed amendment is relevant and seeks to enable Member States to pay 50% of their outstanding mandatory annual contributions at convenient time but no later than the opening of the Ordinary Session of the 12th Ordinary Session of the Plenipotentiary Conference;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY APPROVES:

The submission to the 11th Ordinary Session of the Conference of a Draft Decision amending the PAPU Financial Regulations, as annexed to this Resolution.

INSTRUCTS:

The PAPU General Secretariat to present the proposed amendment to the 11th Ordinary Session of the Plenipotentiary Conference.

Done in Kampala, Republic of Uganda, on 24th March 2026.

Draft Decision No. .../PAPU/AC/XLIV/2026

**Adopting the Proposed Amendment to the Rules of Procedure of the
Administrative Council**

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Article 32 of the PAPU Convention;

Further mindful of the Detailed Regulations of the PAPU Convention;

Considering Article 4(2) of the Rules of Procedure of the Administrative Council;

Cognizant of the proposed amendments to the Rules of Procedure of the Council aimed at introducing online meetings and voting in sessions of the Administrative Council and correcting the identified shortcomings and inconsistencies;

Desirous of introducing online meetings and voting during sessions of the Administrative Council and remedying the identified shortcomings and inconsistencies;

Noting that the proposed amendments indeed relate to the Rules of Procedure of the Council;

Persuaded that the proposed amendments are indeed relevant and seek to introduce online meetings and voting in sessions of the Administrative Council and to remedy the identified shortcomings and inconsistencies;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 24 of the Rules of Procedure of the Administrative Council;

HEREBY DECIDES AS FOLLOWS:

Approves the proposed amendments to the Rules of Procedure of the Administrative Council as annexed to this Decision.

INSTRUCTS:

The PAPU General Secretariat to implement this Decision.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Decision No. .../PAPU/AC/XLIV/2026
Adopting Terms of Reference for the Ad Hoc Credentials Committee
Established for the 11th Ordinary Session of the Plenipotentiary Conference

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Article 32 of the PAPU Convention;

Further mindful of the Detailed Regulations of the PAPU Convention;

Considering the provisions of Article 3(a) of the Rules of Procedure of the Plenipotentiary Conference;

Having considered the Terms of Reference for the establishment of the Ad Hoc Credentials Committee for the 11th Ordinary Session of the Plenipotentiary Conference;

Desirous of ensuring legal compliance of candidatures for elective posts, credentials of delegations of Member States and verifying the financial status of Member States vis-à-vis the Union with a view to determining their eligibility to exercise their voting rights;

Further desirous of implementing the provisions of **Rule 3(a) of the Rules of Procedure of the Plenipotentiary Conference;**

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(12) of the Detailed Regulations of the Convention;

HEREBY DECIDES AS FOLLOWS:

To establish the Ad Hoc Credentials Committee for the 11th Ordinary Session of the PAPU Plenipotentiary Conference;

HEREBY APPROVES:

The Terms of Reference of the Ad Hoc Credentials Committee established for the 11th Ordinary Session of the PAPU Plenipotentiary Conference.

INSTRUCTS:

The PAPU General Secretariat to implement this Decision.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Recommendation No. PAPU/AC/XLIV/2026

On the Implications for PAPU of the African Union's Decision to Suspend some Member States From the African Union

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Articles 9 and 12(2) of the PAPU Convention;

Further mindful of Article 5(7) of the Detailed Regulations of the PAPU Convention;

Having regard to the Rules of Procedure of the Administrative Council;

Having considered the PAPU General Secretariat's Report on the suspension of Member States by the African Union, together with the two proposed options;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY RECOMMENDS AS FOLLOWS:

To submit the report and the two options contained therein to the Plenipotentiary Conference for consideration and decision-making.

INSTRUCTS

The PAPU General Secretariat to monitor the implementation of this Recommendation.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Recommendation No.PAPU/AC/XLIV/2026
On the Draft Programme of Legal, Policy and Regulation Activities for the
Quadrennial Cycle 2026–2030

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Articles 9 and 12(2) of the PAPU Convention;

Further mindful of Article 5(1) of the Detailed Regulations of the PAPU Convention;

Having regard to the Rules of Procedure of the Administrative Council;

Having considered the Draft Programme of Legal, Policy and Regulation Activities for the Quadrennial Cycle 2026–2030;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY RECOMMENDS AS FOLLOWS:

The submission of the Draft Programme of Legal, Policy and Regulation Activities for the Quadrennial Cycle 2026–2030;

INSTRUCTS

The PAPU General Secretariat to monitor the implementation of this Recommendation.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Recommendation No.PAPU/AC/XLIV/2026
On restructuring of the Policy and Regulation Committee (PRC)

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Articles 9 and 12(2) of the PAPU Convention;

Further mindful of Article 5(13) of the Detailed Regulations of the PAPU Convention;

Having regard to the Rules of Procedure of the Administrative Council;

Having considered the proposals for the restructure the Policy and Regulation Committee;

Persuaded that these proposals are indeed relevant and seek to expand the scope of activity of the Policy and Regulation Committee to include governance-related activities, particularly the verification, prior to each Ordinary Session of the Administrative Council, of the legal status and eligibility of Member States;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY RECOMMENDS AS FOLLOWS:

To restructure the Policy and Regulation Committee by expanding its purview to governance functions and reflecting same by changing its name to the “**Governance, Policy and Regulation Committee**”.

INSTRUCTS

The PAPU General Secretariat to facilitate the implementation of this Recommendation.

Done in Kampala, Republic of Uganda, on 24th March 2026

Draft Recommendation No.PAPU/AC/XLIV/2026

On the Recruitment of an English-French Translator/Interpreter

The Administrative Council of the Pan African Postal Union (PAPU), meeting during its 44th Ordinary Session, from 23rd to 24th March 2026 in Kampala, Republic of Uganda;

Mindful of Articles 9 and 12(2) of the PAPU Convention;

Further mindful of the provisions of Article 5(1) and (4) of the Detailed Regulations of the Convention;

Having regard to the Rules of Procedure of the Administrative Council;

Having considered the report on exceptional measures to be taken for the recruitment of an English-French Translator/Interpreter at the PAPU General Secretariat;

Emphasizing the need to refrain from deviating, whether exceptionally or otherwise, from the current rules governing the recruitment of staff at the PAPU General Secretariat;

Persuaded that a qualified candidate for this position at the General Secretariat can be found on the job market;

Cognizant of the recommendation tabled by the Policy and Regulation Committee;

Mandated under Article 5(10) of the Detailed Regulations of the PAPU Convention;

HEREBY RECOMMENDS AS FOLLOWS:

- i)** To extend the contract of the Translator/Interpreter currently serving at the General Secretariat for a period that will not exceed the statutory **two (02)** years post his normal retirement age i.e. end of 14th April 2027 ; and
- ii)** Re-issue the notice of vacancy for the post, so that Member States will ensure that it is circulated via as many communication channels as much possible within their jurisdiction.

INSTRUCTS

The PAPU General Secretariat to implement this Recommendation.

Done in Kampala, Republic of Uganda, on 24th March 2026